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IN THE CIRCUIT COURT OF THE FIFTH CIRCUIT  
STATE OF HAWAII

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	)	
FOR OUR RIGHTS, a Hawaii	)	
Corporation, Et al.,	)	
	)	CAAP-21-0000024
Plaintiffs,	)	5CCV-20-000091
	)	
Vs.	)	TRANSCRIPT OF
	)	ELECTRONICALLY
DAVID IGE, in his official	)	RECORDED PROCEEDINGS
capacity as Governor of the	)	ON APPEAL
State of Hawaii, Et al.,	)	
	)	
Defendants.	)	
	)	
-----	)	

TRANSCRIPT OF ELECTRONICALLY RECORDED PROCEEDINGS  
ON APPEAL

had before the Honorable Kathleen N.A. Watanabe,  
Circuit Court Judge presiding, on Tuesday, November  
17, 2020, in the above-entitled matter.

Transcribed by:

Melissa Noble, RPR, CSR 376  
State of Hawaii  
Official Court Reporter

1 APPEARANCES:

2 (Counsel appearing via video conferencing)

3 Attorney for Plaintiffs Jody L. Broaddus, Esq.  
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8 Attorney for Defendants Nicholas M. McLean  
9 Deputy Attorney General  
State of Hawaii

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24  
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**INDEX**

**WITNESS :**

**PAGE :**

**EXHIBITS**

**IN EVIDENCE :**



1 pronouncing your name correctly?

2 MS. BROADDUS: That's correct, your  
3 Honor. It's like "Broadway," Broaddus.

4 THE COURT: Okay. Thank you. And also  
5 Mr. McLean.

6 And I'll note for the record also that  
7 aside from Court staff, there are no spectators in  
8 the courtroom. Okay. And this is a public hearing  
9 and the doors are open. I just wanted to note for  
10 the record that there is no one else in the  
11 courtroom.

12 All right. So I'd like to, first of  
13 all, acknowledge that the Court has reviewed the  
14 defendants' motion to dismiss, the opposition that  
15 was filed by the plaintiffs, and the reply that was  
16 filed by the defendants.

17 Now, is there anything else that was  
18 submitted that I have not acknowledged for the  
19 record?

20 MS. BROADDUS: Not from the plaintiff's  
21 perspective, your Honor.

22 THE COURT: Okay. Thank you. All  
23 right.

24 MR. MC LEAN: Not from the defendants'  
25 perspective.

1                   THE COURT: Thank you, Mr. McLean. So  
2 with that, we're going to begin with the movant.  
3 Mr. McLean, statements in support of the motion to  
4 dismiss.

5                   MR. MC LEAN: Yes. Thank you, your  
6 Honor.

7                   We're generally prepared, I think, to  
8 stand on our briefs subject to any particular  
9 questions this Court might have. That said, I'd be  
10 happy to just take a moment to briefly summarize the  
11 arguments in support of our motion to dismiss. I  
12 think that in reading plaintiff's first-amended  
13 complaint, it appears (inaudible) to us that there  
14 are really essentially (inaudible) in the current  
15 complaint. I think first there's an allegation that  
16 the governor exceeded his authority under HRS Chapter  
17 127A by issuing additional emergency proclamations in  
18 response to the COVID-19 pandemic.

19                   And then second, the plaintiffs are  
20 also asserting a constitutional claim that the  
21 emergency proclamations are void on vagueness  
22 grounds. So looking to the complaint, it seems to us  
23 that those are really the two claims that are  
24 alleged.

25                   I think if you look at the opposition

1 to the motion to dismiss, there are a couple of other  
2 possible claims, I think, that they referenced.

3 There's an allegation that, for example, COVID-19 is  
4 not a true emergency or that the facts (inaudible) --

5 THE COURT: Mr. McLean --

6 MR. MC LEAN: -- justify the issuance  
7 of an emergency and then --

8 THE COURT: Mr. McLean. Excuse me,  
9 Mr. McLean. For some reason you're breaking up. I'm  
10 not sure what it is.

11 THE CLERK: (Inaudible). Internet  
12 connection.

13 THE COURT: Okay. Are you in your  
14 office?

15 MR. MC LEAN: I am in my home office  
16 currently. If you'd like, I could try to turn off my  
17 video. Would that be more conducive? If there's a  
18 (inaudible). It's never been a problem in the past.  
19 I apologize. Can you hear me now?

20 THE COURT: Okay. Right now you sound  
21 fine. There were two times when -- I'm not sure if  
22 maybe it was your movement or where you're sitting,  
23 but it seemed to have frozen for a few second --

24 MR. MC LEAN: Okay.

25 THE COURT: -- and then restarted.

1 MR. MC LEAN: Understood. Well, I  
2 apologize for that, your Honor. With your Honor's  
3 permission, if you'd like, I could turn off the video  
4 for a few minutes and we could see if the problem  
5 resolves itself or we could proceed and perhaps it  
6 won't repeat.

7 THE COURT: Okay. Why don't you  
8 proceed and let's see if this happens again.

9 MR. MC LEAN: Okay. Thank you, your  
10 Honor. Pardon me, your Honor. Do I have you?

11 THE COURT: Yes. Go ahead.

12 MR. MC LEAN: Thank you. And so there  
13 were two possible claims that it seems like the  
14 plaintiffs are referencing in their -- in the  
15 opposition to the motion to dismiss.

16 Number one, the idea that there's sort  
17 of a factual challenge to whether COVID-19 is a true  
18 emergency and that (inaudible) hasn't been, in our  
19 view, alleged in the complaint. And then there is  
20 also a reference to the nondelegation doctrine, and  
21 again that's a claim that, in our view, is not  
22 adequately alleged in the complaint itself.

23 THE COURT: Excuse me, Mr. McLean. It  
24 happened two more times. Is there a strong internet  
25 connection from where you're working?



1                   MR. MC LEAN: Yes. I can -- if you'll  
2                   excuse me, I will try to ensure that we have a better  
3                   connection.

4                   THE COURT: Okay.

5                   MR. MC LEAN: Can you hear me now? Is  
6                   it --

7                   THE COURT: I can hear you fine. If  
8                   you'd like to try and go forward, then let's see if  
9                   that happens.

10                  MR. MC LEAN: If I may continue without  
11                  the video, your Honor, I think that may resolve any  
12                  bandwidth issues that there may have been.

13                  THE COURT: Okay. Go ahead.

14                  MR. MC LEAN: All right. Thank you,  
15                  your Honor.

16                  And so there's a reference (inaudible)  
17                  in our view that, that is also not alleged in the  
18                  complaint. So (inaudible) two allegations in the  
19                  complaint, as I mentioned, are the use of additional  
20                  emergency proclamations under HRS Chapter 127A and  
21                  the void for vagueness claim.

22                  So with reference first to the  
23                  additional emergency proclamations, plaintiff's  
24                  argument essentially is that there's only (inaudible)  
25                  60-day period to respond to --

1 THE COURT: Okay. I'm sorry.

2 MR. MC LEAN: -- underlying emergency  
3 situation.

4 THE COURT: Excuse me, Mr. McLean.  
5 It's happening again. I'm not sure what it is.

6 MR. MC LEAN: I'm very sorry about  
7 that. Let me try switching to a different source and  
8 I think, hopefully, that will work better. Your  
9 Honor, I'm currently in the waiting room on a  
10 different line if we can try to have me admitted on  
11 that line.

12 THE COURT: Okay.

13 MR. MC LEAN: Thank you, your Honor.  
14 Just to confirm, can you hear me now?

15 THE COURT: Yes.

16 MR. MC LEAN: And I apologize again for  
17 the technical issues of the brave new world we're all  
18 in.

19 But I think -- to pick up the thread, I  
20 think the -- so the two claims, in our view, that are  
21 alleged are the use of additional emergency  
22 proclamations under Chapter 127A and the assertion of  
23 a void for vagueness challenge by the plaintiffs.

24 Now, with respect to the second claim,  
25 it's our view that there the mootness and standing

1 issues that we've raised in our complaint have  
2 totally foreclosed that claim because they're  
3 challenging an aspect of the emergency proclamations  
4 that simply does not exist anymore. We've  
5 subsequently made clear that additional emergency  
6 proclamations fully supercede prior emergency  
7 proclamations and replace those earlier proclamations  
8 or those earlier restrictions.

9           So as we read it, their vagueness  
10 challenge focuses on the potential shifts over time  
11 in the emergency restrictions that are set forth in  
12 the proclamations, but we've now -- we think the  
13 current version makes abundantly clear that, that is  
14 not -- is no longer an issue because there's a clear  
15 language now going forward that additional emergency  
16 proclamations supercede earlier issued proclamations.

17           And to the extent that plaintiffs are  
18 trying to assert a facial challenge to the statute on  
19 vagueness grounds, you know, we think that the law is  
20 quite clear that, you know, you really are supposed  
21 to be asserting a vagueness challenge as applied to  
22 your own conduct rather than advancing sort of an  
23 abstract claim about vagueness in the abstract or in  
24 possible applications; that the much more appropriate  
25 format or vehicle for raising a vagueness challenge

1 like this would be as a defense in an enforcement  
2 action. So with respect to the vagueness challenge,  
3 we think that these threshold issues of standing and  
4 mootness fully dispose of that claim.

5 And then with respect to the first  
6 claim, the use of sequential emergency proclamations,  
7 in our view, there's a -- you know, when you look at  
8 the text and the purpose and the structure of the  
9 emergency power statute that's HRS Chapter 127A, we  
10 think that it's clear that this argument is  
11 foreclosed and it is not a reasonable reading of the  
12 statute, and the core issue there is that there is  
13 nothing in the text of the statute that prohibits the  
14 use of additional emergency proclamations.

15 The legislative intent as set forth in  
16 the purpose of the statute and in the legislative  
17 history, we think, is very clear that the purpose of  
18 this emergency powers statute was to give very broad  
19 powers to the governor to respond to emergency  
20 situations. And so to have this theory that you have  
21 60 days to respond and then all the emergency powers  
22 just disappear automatically, we simply don't think  
23 that's a reasonable reading of the statute.

24 And in this regard, we think that the  
25 Third Circuit Court's recent decision in Partel

1 (phonetic) Vs. Ige really confirms this reasoning.  
2 And we've attached that to our reply brief and we  
3 would certainly urge the Court to follow that  
4 reasoning which we think is persuasive. So unless  
5 your Honor has any further questions, I think that  
6 summarizes our opposition.

7 THE COURT: Mr. McLean, are you still  
8 standing on your argument that this Court's lacking  
9 subject matter jurisdiction on the issue because of  
10 the timing of the filing of the motions and the --  
11 the complaint -- excuse me -- the first-amended  
12 complaint? Are you still standing on that argument?

13 MR. MC LEAN: Well, I think with  
14 respect to the -- yes, we are. We are arguing that  
15 certainly to the extent they are challenging  
16 provisions that no longer appear in the emergency  
17 proclamations, it's our position that the case is  
18 moot to that extent and mootness being an aspect of  
19 subject matter jurisdiction. So yes, we would be  
20 continuing to assert that.

21 THE COURT: Okay. And, you know, you  
22 reference the opposition. One of the arguments made  
23 in the opposition is that in the motion to dismiss,  
24 the argument is made that subsequent proclamations  
25 were based on new assessments of emergency

1 conditions, now the argument being that, if I  
2 understand this correctly, and, of course,  
3 Ms. Broaddus will have an opportunity to address it  
4 in a few minutes -- but the argument being that the  
5 statute doesn't say that you go through this analysis  
6 regarding new assessments or certainly the  
7 proclamations don't address specifically this process  
8 of new assessments. So would you like to address  
9 that?

10 MR. MC LEAN: Oh, absolutely, your  
11 Honor, and thank you for the question. I think the  
12 key aspect there is that there is, in fact, an  
13 assessment by the governor with respect to each  
14 additional emergency proclamation.

15 Now, we don't think there's any  
16 obligation that assessment be sort of specifically  
17 set forth or spelled out in the emergency  
18 proclamation itself, but I think there's no question  
19 that whenever the State and the governor issues a new  
20 emergency proclamation, that is certainly not  
21 something that's undertaken lightly and it always  
22 involves an assessment of what the current status of  
23 the emergencies are, you know, where things currently  
24 stand.

25 And so it reflects both a policy

1 judgement and sort of an assessment of the underlying  
2 empirical realities of COVID-19 whenever there's a  
3 new proclamation issued.

4 And although the proclamation in the  
5 "whereas" clause certainly references some of the  
6 relevant factual predicates, it does not nor is it  
7 required to reference all of the factual predicates  
8 that underlay the decision to issue an additional  
9 emergency proclamation.

10 THE COURT: All right. And the other  
11 question I had was in the opposition there's an  
12 argument made that, I guess, citizens in all of the  
13 counties have suffered massive personal,  
14 professional, financial, educational, et cetera,  
15 disruptions and losses, and that it's not addressed  
16 in the governor's proclamations. Now, I'd like you  
17 to address that in light of the wording in the  
18 statute.

19 MR. MC LEAN: Yes, your Honor. I think  
20 that certainly there is no question that everyone in  
21 State leadership, I think, takes very seriously the  
22 impacts of all of these orders. It is necessarily, I  
23 think, to some extent, a balancing act between the  
24 effects of the emergency proclamation, the medical  
25 and public health, advice that the State is

1 receiving, and ultimately there is no question these  
2 are difficult choices that are embedded in the  
3 governor's decision to issue an emergency  
4 proclamation and the contents of those proclamations.

5 We certainly would never want to  
6 minimize the hardship that the responses to COVID-19  
7 potentially entails. I think that's certainly  
8 something that is very much a consideration, but  
9 ultimately it's a question for the governor as the,  
10 you know, elected head of the government to make  
11 those assessments and to promulgate emergency  
12 proclamations as he judges appropriate in light of  
13 all of the circumstances.

14 THE COURT: Well, actually, it's the  
15 call of the legislature, correct, in terms of the  
16 wording of the statute and the intent of the statute?

17 MR. MC LEAN: Yes, your Honor. I think  
18 that the overall statutory framework is certainly a  
19 matter of the legislative purpose, and it's our  
20 position that the legislature has granted broad power  
21 to decide how to use those emergency powers to the  
22 governor in addition to his own inherent powers under  
23 the State constitution.

24 But I think that -- to the extent the  
25 plaintiffs are arguing that the effects of the



1 emergency proclamations are something that the  
2 legislature -- to the extent that the plaintiffs are  
3 arguing that because the emergency proclamations can  
4 have substantial effects, if it's the plaintiff's  
5 argument that because of that, the legislature  
6 therefore wants to put on its absolute 60-day sort of  
7 one-and-done rule that says you can never have any  
8 emergency proclamations for a particular underlying  
9 emergency after 60 days, we submit there simply isn't  
10 any evidence that, that was, in fact, the  
11 legislature's intent.

12 THE COURT: All right. Mr. McLean,  
13 looking at the statute itself, if you look at  
14 127A-14(d) --

15 MR. MC LEAN: Yes.

16 THE COURT: Now, the argument, as I  
17 understand it, that the State is making is that the  
18 governor is not precluded from subsequent  
19 proclamations, emergency proclamations. The argument  
20 made by the plaintiffs is that there is no specific  
21 authority for the governor to take it past 60 days.

22 I mean, that's a very rough summary of the arguments.

23 Now, if you look at the wording in (d)  
24 where it says, "Or by separate proclamation," doesn't  
25 that at least intimate that there is an expectation

1 or certainly an allowance for an emergency  
2 proclamation's life to go beyond the 60 days or for  
3 there to be subsequent proclamations if the need  
4 arises?

5 MR. MC LEAN: Yes, absolutely, your  
6 Honor. That is certainly our position. And I think  
7 whether you look at it as a provision for a separate  
8 proclamation to extend a state of emergency or  
9 whether you look at it as a supplementary state of  
10 emergency -- so, in other words, you might look at it  
11 as there's nothing to stop an additional state of  
12 emergency from being declared, so you would look at  
13 each additional supplementary proclamation as  
14 establishing sort of an additional state of  
15 emergency, or you could look at 127A-14(d) as  
16 indicating the possibility of an extension of a  
17 pre-existing state of emergency by a separate  
18 proclamation. And we think both of those readings  
19 are plausible, but whichever one the Court uses or  
20 whichever one ultimately is relied on, the result is  
21 the same.

22 THE COURT: All right. Thank you,  
23 Mr. McLean.

24 MR. MC LEAN: Thank you, your Honor.

25 THE COURT: And I'd like to hear from

1 Ms. Broaddus.

2 MS. BROADDUS: Thank you, your Honor.  
3 Again, my name is Jody Broaddus, and actually this is  
4 my first time doing an oral argument at any court in  
5 Hawaii and I'm very excited about this and I  
6 appreciate the opportunity, especially on such an  
7 important issue dealing with constitutional issues  
8 here, statutory construction. That's why (inaudible)  
9 when I got into law school, I didn't think I would be  
10 taking this route, but I actually really enjoy it and  
11 I think it's extremely important, and there's a lot  
12 of things here that are important.

13 One thing I think to remember is that  
14 it's important enough that good intentions even by  
15 the government, you know, the (inaudible) notable,  
16 it's still insufficient to uphold a government action  
17 against a constitutional challenge. In other words,  
18 just because the government means well, does not mean  
19 that a statute or an action is constitutional in and  
20 of itself.

21 Here we're dealing with a statutory  
22 structure that's set forth by the legislation.  
23 Certainly statutes for allowing emergency -- in  
24 emergency situations, the governor and the government  
25 to do certain things and they set the parameters for

1 that, and in that and -- this statute was actually  
2 changed back in 2014. Prior to 2014, there was not a  
3 60-day limitation. That was added in 2014. So at  
4 that time when this was added, the legislation  
5 decided hey, we need to put a limit on how long these  
6 things can be in place. Otherwise, we end up in a  
7 situation where a governor could enact a proclamation  
8 that's indefinite and basically it's a governor  
9 creating law.

10 So the legislation went into effect and  
11 they decided we're going to enact this statute and  
12 they changed some stuff around and made a lot of  
13 different changes, but a critical one was adding this  
14 60-day limitation. And it's important to look at the  
15 statutory language here which says that a state of  
16 emergency shall terminate automatically 60 days after  
17 the issuance.

18 There's nothing -- and it talks about  
19 the state of emergency. It doesn't mean an emergency  
20 necessarily ends. Of course, that's not what the  
21 statute says. But what it does is it limits the  
22 governor to declaring a state of emergency beyond the  
23 60 days. It automatically terminates. There's  
24 nothing in the statute to resurrect a state of  
25 emergency, and I think that's an important part

1 because the legislature certainly could have decided  
2 that.

3 And if you think back in time when we  
4 had a pretty bad volcano situation and the governor  
5 did issue a proclamation and there were some  
6 subsequent ones but they were not challenged, there  
7 was a state of emergency that extended beyond that  
8 time. So the legislation was aware that they  
9 could -- there could be an emergency situation that  
10 could extend beyond 60 days. The legislature has met  
11 numerous times since then, and they have chosen not  
12 to change that even since this COVID situation has  
13 arisen, which was earlier this year just after the  
14 bar exam in February.

15 In March, it really became a huge issue  
16 and that's when things started changing.  
17 Legislatures met numerous times here and could have  
18 changed the language of the statute. They did not do  
19 that. What they did was set a limitation on here  
20 that they felt was appropriate and they didn't change  
21 that. So upon the 60-day termination, the state of  
22 emergency no longer is allowed to exist under this  
23 statute. Would an emergency still exist? Yes.

24 THE COURT: Ms. Broaddus, two  
25 questions --

1 MS. BROADDUS: Sure.

2 THE COURT: Your reference to the  
3 statute -- of course, what you're leaving out is the  
4 reference to the automatic termination 60 days after  
5 the issuance or by a separate proclamation. So  
6 certainly the governor has that authority as declared  
7 by the legislature; correct?

8 MS. BROADDUS: You are correct, your  
9 Honor. The governor has authority under the statute  
10 that the state of emergency shall automatically  
11 terminate within 60 days or it can terminate by a  
12 separate proclamation of the governor. So he can  
13 stop it sooner. So, for example, if he puts in an  
14 emergency declaration like, let's say here with COVID  
15 when there was a lot of restrictions, and COVID was  
16 cured within 30 days, he could enter a proclamation  
17 to terminate sooner, but it doesn't give the  
18 authority to extend it beyond that time or resurrect  
19 the state of emergency, is our position on that.

20 THE COURT: Okay. The other question I  
21 have is it's interesting that you reference that the  
22 legislature has met a number of times and have not  
23 taken the opportunity to change the law. At the same  
24 time, what would preclude the legislature from  
25 passing emergency legislation if our policy makers

1 were of the belief that the governor was not  
2 following the intent of the law as they passed -- I  
3 mean, are they precluded from doing that?

4 MS. BROADDUS: They are not precluded.  
5 And the thing is the legislature has the ability to  
6 act but they also have the inability to act, and here  
7 we don't know why they act or why they didn't act in  
8 this circumstance. But there's also -- the 60 days  
9 gives them time if they wanted to act where they  
10 could issue more stringent laws or enact emergency  
11 legislation. As you said, they chose not to do so,  
12 and these are the legislatures. They are the people.  
13 It's not a single person deciding on what they want  
14 to do.

15 THE COURT: Right, but --

16 MS. BROADDUS: Yes --

17 THE COURT: Right, but we've been in a  
18 pandemic for at least the last eight months, and as  
19 you correctly noted, the legislature has convened.  
20 They have specially convened and there's -- I'm not  
21 aware of any attempt to amend the law, you know, of  
22 127A-14. So I'm trying to understand, I guess, your  
23 argument is that the legislature has chosen not to  
24 extend the authority given to the governor. At the  
25 same time, I guess it can be argued that they haven't

1 acted to change the statute.

2 MS. BROADDUS: You know, that's a fair  
3 assessment, your Honor. They certainly could, but  
4 then if you look at the wording of the statute is --  
5 really, what's at stake here is when you look at the  
6 plain meaning of the statute, it does not allow the  
7 governor to resurrect a state of emergency. There's  
8 nothing in the statute that allows it.

9 Now, also in the statute it says it's  
10 forbidden, but that's not the normal way that we  
11 would look at a statute because if that was the way  
12 we look at statutes, well, the state of emergency in  
13 all these statutes doesn't prevent the governor from  
14 saying you can tar and feather someone. Well, it  
15 doesn't say you can't. It doesn't say you can, so,  
16 therefore, you can. We have that same argument here.

17 THE COURT: Okay. But what meaning do  
18 you give to the wording in the statute with respect  
19 to the phrase, "Or by a separate proclamation of the  
20 governor"?

21 MS. BROADDUS: The way this is read is  
22 a state of emergency shall terminate automatically  
23 within 60 days or by separate proclamation of the  
24 governor. So it can either terminate within which by  
25 the 60 days automatically or the governor can



1 terminate sooner than the 60 days, is the way that I  
2 believe the plain language of this -- is that it can  
3 terminate at the 60 days or by separate order,  
4 whichever occurs first. So you have something here  
5 that there's also that language at the end that says  
6 "whichever occurs first."

7 So it's either going to automatically  
8 terminate within 60 days or it will terminate by an  
9 earlier separate proclamation by the governor, so  
10 that's my -- that's our position.

11 THE COURT: So your interpretation  
12 doesn't support a subsequent proclamation from  
13 being --

14 MS. BROADDUS: Absolutely. And,  
15 actually, your Honor, that would render the  
16 "whichever occurs first" -- when it talks about shall  
17 terminate, whichever occurs first, a second  
18 proclamation would be terminated by this 60 days if  
19 there was a second one.

20 So to read the statute to say that a  
21 governor has unilateral power to issue a proclamation  
22 and can unilaterally extend it, renders the "shall  
23 terminate automatically within 60 days" superfluous  
24 and irrelevant as well as "whichever occurs first"  
25 because here it's allowing a shall terminate in

1     either automatically 60 days or by separate  
2     proclamation, whichever occurs first.

3                     So when you read this statute as a  
4     whole, it really doesn't allow for an extension  
5     beyond that or to allow the governor to resurrect a  
6     state of emergency.

7                     THE COURT: Now, in the passage of a  
8     subsequent emergency proclamation, what is your  
9     position in terms of what that does to the previous  
10    proclamation? Does it not terminate it?

11                    MS. BROADDUS: No, our position is that  
12    it would be invalid if it's past the 60 days. So  
13    what could happen in a circumstance is the governor  
14    could issue a proclamation within the 60 days, change  
15    the proclamation, but it still would terminate within  
16    the 60 days, or if the governor terminates it within  
17    a different amount of time that's shorter than that  
18    time period.

19                    So there's nothing in the statute that  
20    allows an extension of that 60 days, rather whichever  
21    occurs first indicates that the maximum will be  
22    60 days that any authority of the governor would  
23    exist.

24                    THE COURT: Okay. You can move on to  
25    any other arguments you'd like to make.

1                   MS. BROADDUS: Thank you, your Honor.  
2     And I apologize. I don't want to repeat anything  
3     that's already been in our briefs, but I would like  
4     to address another point and that is talking about  
5     this -- what's in these proclamations and how that's  
6     impacted by the statutes and how it impacts the  
7     people, how due process is implicated and just a  
8     summary of that is this:

9                   Under Hawaii law, as well as under the  
10    emergency statutes, there's a quarantine statute and  
11    then there's a quarantine enforcement under the  
12    emergency management statutes. And I'll just tell  
13    you that quarantine is HRS 127A-13, and the regular  
14    statute is HRS 325A. Both of them have limitations on  
15    quarantines, and there's some requirements to have a  
16    quarantine even under the emergency statute. And  
17    under that emergency statute, a quarantine can only  
18    exist to segregate or quarantine or restrict two  
19    types of people: One, people who have been infected;  
20    that they know they have been; that there is still a  
21    contamination that, that person has undergone. The  
22    second one is if they're believed to be exposed to  
23    that contamination. Those are the only two times  
24    under even the emergency management statutes as well  
25    as under the HRS regular scheme that a quarantine can

1 exist.

2                   And here you have an overbroad, an  
3 overreaching proclamation that quarantines everyone  
4 even though the statute only limits quarantining to  
5 those people affected or believed to be exposed, and  
6 it limits on what you can do. And also under HRS  
7 325-8, there's due process embedded in the statute  
8 that allows for hearings. It requires the Court --  
9 it requires the government to go to the Court to get  
10 an order. That same type is not under the management  
11 emergency ones. Under the emergency statutes, you  
12 don't have to get that prior, but you still have to  
13 have that limitations on those affected and those  
14 believed to be exposed.

15                   And here you have an overbroad,  
16 overreaching statute that deprives people who are not  
17 in those categories of their constitutional rights,  
18 not only to due process, but the freedom to move  
19 about, to have any type of rights. They're  
20 restricted in all sorts of means here by not being  
21 allowed to move about freely in society, by engaging  
22 in ways to do their income that they normally would.  
23 Obviously, the impact on Hawaii has been devastating  
24 in every aspect to individuals and businesses.

25                   So you look at this statute or the

1     proclamations -- so you have this issue on  
2     constitutionality on being overbroad and how is that  
3     affecting the plaintiffs in this case. Well, they're  
4     restricted. They're restricted even though they  
5     haven't been exposed or infected by a contamination.  
6     They're still being restricted in violation of their  
7     due process rights. So you're looking at how they  
8     have been affected. They certainly are. They're  
9     ordered to do these things, and if they don't, they  
10    can be punished.

11                   Mootness has come up before this Court.  
12    We've extensively briefed that, and there's several  
13    exceptions to mootness, and one of these is obviously  
14    the capability of a repetition evading review, and  
15    that's one of the problems -- situations we have here  
16    where the government is claiming that well, hey,  
17    there's different proclamations. We now decided  
18    we're going to change it, so that will get rid of  
19    this lawsuit, but maybe in the future we can still do  
20    this and maybe we'll lose some other ones. We have a  
21    situation where this can happen again and again and  
22    again. So it is capable of repetition and evade of  
23    review.

24                   The second thing is there is a public  
25    policy exception or public interest exception that

1 when things impact numerous amounts of the public or  
2 the public in general -- so there's an exception for  
3 that, that exists here.

4 You also have justiciability which  
5 we're asking for an injunction, prohibit enforcement.  
6 We're asking for declaratory relief, asking that the  
7 (inaudible) unlawful or unconstitutional. Then we're  
8 also asking for declaratory relief, that the  
9 governor's rules should not be cited as legal  
10 authority or source of law. It's not evidence.

11 So those are some of the things that  
12 we're asking for, which I realize those -- the  
13 details of those are not at issue here, but the point  
14 is, is mootness has been raised. But we have these  
15 issues here that we -- that put it outside that or  
16 fall into the exception of the mootness argument.

17 Your Honor, I know we briefed a lot of  
18 stuff. You had an extensive amount of information to  
19 read and I appreciate your patience, and, obviously,  
20 you've gone through that in detail. I don't know if  
21 there is something specific that you'd like me to  
22 address --

23 THE COURT: I had a few other  
24 questions. First of all, I'd like you to comment on  
25 the case that came out of the Third Circuit. I think

1 it's Partel (phonetic).

2 MS. BROADDUS: Partel, yes, your Honor.

3 THE COURT: Yes, the decision that was  
4 issued by judge which appears to basically have  
5 addressed the issue that's before this Court today.

6 MS. BROADDUS: You are correct, your  
7 Honor. There's some issues -- I don't know what was  
8 actually argued or briefed in that case. I don't  
9 know what was presented to that case.

10 THE COURT: Okay. You didn't read  
11 the -- did you read the opinion or the --

12 MS. BROADDUS: I did, and I do have the  
13 opinion, yes, so I'm basing this on the opinion. And  
14 one of the things that the Court did in the Third  
15 Circuit is they said well, this statute that has the  
16 60-day limitation -- well, it doesn't specifically  
17 prohibit the governor from doing it even though it  
18 doesn't say he can, it doesn't say he can't;  
19 therefore, he can.

20 And that goes to my point that I  
21 disagree respectfully with that Court's decision on  
22 that. If that were the case, you could take any  
23 statute and if it doesn't say one thing or another,  
24 then you could do that. For example, here where I  
25 mentioned earlier, which I know is an exaggeration,

1 that the governor could say and we're going to tar --  
2 the proclamation is we're going to tar and feather  
3 anybody who violates this. Well, the proclamation  
4 doesn't say that you can do that. Well, it doesn't  
5 say you can't either, so, therefore, you're allowed  
6 to do. But it also avoids the plain language of the  
7 statute which I believe -- which we've talked about,  
8 your Honor. I don't want to repeat that. But it  
9 talks about termination. It doesn't talk about  
10 resurrection of a state of emergency.

11 THE COURT: All right. Well, you know,  
12 going to the statute itself, 127A, the reference in  
13 that statute is to emergencies of unprecedented size  
14 and destructiveness. Also, the purpose of the  
15 statute is to empower the governor to take any and  
16 all steps necessary or appropriate to carry out the  
17 purposes of the chapter.

18 And this is -- you know, I'm  
19 referencing what's in the reply by the State. This  
20 is on the top of page 3. So, you know, we're talking  
21 about -- we're not talking about, you know, any old  
22 emergency. We're talking about what is specifically  
23 referenced in the statute.

24 So do you hold that position, again  
25 knowing specifically what is addressed in 127A?



1                   MS. BROADDUS: Your Honor, I believe  
2     that there are restrictions even though it says  
3     there's not. First of all and foremost, you have  
4     constitutional restrictions. This does not allow --  
5     just because there's a statute that allows a governor  
6     to execute whatever he needs to, whatever he wants to  
7     do on an order or in an emergency, there is still  
8     constitutional protections that are in play. And  
9     even according to what the laws say and what Hawaii  
10    law is, you still can't deprive people of their  
11    rights. There are limitations to that. When it's  
12    unfettered, you have some problems and that's what  
13    you have here.

14                   There are -- but there are limitations.  
15    And I think it's important to note that when the  
16    legislature puts in limitations, that those should be  
17    noted. Those shouldn't be disregarded, and that's  
18    what's happening here is yes, you can have -- they're  
19    going to give you the authority to do what's  
20    necessary, but I believe to say to do what's  
21    necessary, does not mean to ignore what the statutory  
22    language allows you to do.

23                   So I think by expanding beyond and  
24    creating new information or new laws that don't exist  
25    under what is authorized -- I mean, the reality is,

1 is the legislature went to quite an extensive amount  
2 of work on doing additional powers in 127A-13 and  
3 subsection (12) as well. The legislature went to  
4 extensive -- a lot of work on this to allow it and  
5 set forth here are numerous types of things that you  
6 can do while during the emergency period, and I think  
7 what they're saying is you can do certain things, but  
8 you can't expand beyond limitations that are set  
9 forth in the statute because if they're allowed to do  
10 whatever is necessary, the governor under that  
11 interpretation can say well, I'm going to enact new  
12 laws that the legislature has to accept and put into  
13 HRS that these are my laws that I want to add.

14 That would be another example of saying  
15 well, he was doing it because it's a state of  
16 emergency and they want to have him have a lot of  
17 authority to do so, but obviously, that's not  
18 something that he can do. He can't go and create new  
19 laws. There is a restriction on that.

20 The state of these emergency statutes  
21 do allow him to create certain things for a limited  
22 amount of time which is set forth in the statute.  
23 It's not unfettered where he can just automatically  
24 say this is a new law and we're going to keep it in  
25 place for whatever -- until I say.

1                   THE COURT: Well, let me ask you  
2 another question: So what happens when there's an  
3 emergency that goes beyond the 60-day period such as  
4 what we're currently in right now with the pandemic  
5 that has taken us at least eight months?

6                   MS. BROADDUS: I think that's a  
7 situation that is important for the people of Hawaii  
8 to have their elected representatives deal with that  
9 situation. That's why we have the legislature. That  
10 is why the people elect those people is to decide and  
11 make laws and do things that they think is necessary.

12                   So I think even in emergencies, as you  
13 said, the legislature could create emergency  
14 proclamations and emergency legislation. But you got  
15 to figure these people elected -- the people of  
16 Hawaii elected these officials to make those  
17 decisions, and to enact legislation they would like  
18 to have, they think they would like to have.

19                   And here what they did is they thought  
20 that people wanted this restriction and they put it  
21 in the statute. And if there is an emergency that  
22 goes beyond that period of time and the governor's  
23 proclamation is no longer valid because it  
24 automatically terminated, well, it was terminated --  
25 or it was terminated by the governor, then the

1 legislature has the duty and the obligation to step  
2 in and do what the people want them to do.

3 THE COURT: All right. And I'd like  
4 you to also address the case that you relied on which  
5 is Midwest Institute which references the statute  
6 that is not in the same ballpark, frankly, as the  
7 Hawaii statute.

8 MS. BROADDUS: Yes, that's the case out  
9 of Michigan, and the statutes aren't identical but  
10 there's a lot of similarities. For example, the  
11 quarantine statutes are identical, which they  
12 addressed as well, but they also talk about that the  
13 important part is when a governor acts or when a  
14 government (inaudible) they still are confined by  
15 the constitutional ramifications of that, and that  
16 they still have -- their authority is limited by two  
17 things: Number one, by what congress has allowed  
18 them and limited them to do, and number two, by the  
19 constitution, both the state and federal  
20 constitutions obviously. But those are ramifications  
21 related to that and I think those are important  
22 things to recognize. The Court in Michigan also  
23 (inaudible).

24 THE COURT: Excuse me. I'm sorry. I  
25 apologize for interrupting you. I just want to

1 remind everyone who is participating this afternoon  
2 to mute yourself. We're getting -- someone's  
3 conversation is interrupting.

4 MR. MC LEAN: Okay. Thank you.

5 THE COURT: Okay. Thank you. I'm  
6 sorry. You may continue.

7 MS. BROADDUS: Thank you, your Honor.  
8 The Court in Michigan was very careful and they  
9 really did, I think, a good job analyzing the issue  
10 that is present in all these cases throughout the  
11 country is that there's a balance between what a  
12 government can do and the constitutional rights of  
13 people. And when looked at -- and it looked at the  
14 different statutes, that there is some minor  
15 differences between the statutes, but yes, the big  
16 portion of that case is dedicated to people still  
17 have rights. Whether they choose to enforce them is  
18 up to them, but they still have their rights. They  
19 still have the ability to make good and bad decisions  
20 on behalf of themselves. It's not the government's  
21 role to play a parent and constantly put restraints  
22 on its citizens. It's actually the opposite.

23 The constitution and this country has  
24 been founded on personal freedoms, and that state  
25 recognized -- the Michigan courts -- I'm sorry --

1     there, the Michigan Courts recognized that there is  
2     that importance.

3                     However, there are certain things the  
4     government is allowed to do, but when they cross the  
5     line and when they get into those areas where they  
6     exceed their authority, either statutory authority or  
7     constitutional authority, then it's unconstitutional  
8     and inappropriate and unlawful.

9                     THE COURT: All right. I guess the big  
10    difference that I see between the statutes is that  
11    the Michigan statute basically requires the governor  
12    to go back to the legislature and get permission for  
13    an extension.

14                    MS. BROADDUS: Correct. That option is  
15    not available under Hawaii law. Hawaii could have  
16    put that into their statute. They could have put a  
17    lot of things in there. They could have put in there  
18    that the governor is allowed to resurrect a state of  
19    emergency that extends beyond the 60 days. They  
20    could have put in there that -- you know, they could  
21    have put a lot of things in them, but they didn't do  
22    that.

23                    So I do understand there is a  
24    difference in the statute, your Honor, that they did  
25    have -- they directed their governor to do something

1 specific. Here, it doesn't even provide the governor  
2 with that option. It leaves it up to the legislature  
3 and the people electing those people to decide how  
4 they want to go forward after the 60-day terminates.

5 THE COURT: So in your opinion, which  
6 statute is more restrictive?

7 MS. BROADDUS: I believe that the  
8 Hawaii statute is a little more restrictive, your  
9 Honor, and the reason for that is the governor here  
10 is limited that he can't go back and can't extend  
11 under the statute. Under the plain meaning of the  
12 statute, the state of emergency is going to terminate  
13 in 60 days or unless the governor does a proclamation  
14 terminating it sooner. It does not give authority to  
15 go to the legislature.

16 Certainly the governor could have said  
17 hey, we need more authority on this. I need  
18 authority to be able to do this because when  
19 (inaudible) issue emergency legislation. That way I  
20 can do that. You know, he certainly could have. But  
21 I think that -- to answer your question, your Honor,  
22 I think that the statute in Michigan, because it does  
23 allow another means for a governor to do something  
24 different, that it's a little more broad.

25 THE COURT: And I also wanted to give

1 you an opportunity to address the argument, as I  
2 understand it, made by the State in that the -- in  
3 determining the intent behind these statutes, that  
4 one has to keep in mind the inherent executive powers  
5 that the governor enjoys.

6 So how do you address that in terms of,  
7 you know, your arguments about the governor doesn't  
8 have unfettered discretion and basically he has his  
9 hands tied unless he's specifically given authority  
10 by the legislature?

11 MS. BROADDUS: That's a process of  
12 government, unfortunately, your Honor. Here we have  
13 a situation that if the governor wanted more  
14 authority, he could certainly talk to the  
15 legislature. We saw President Trump constantly going  
16 to congress asking -- you know, telling them to do  
17 this, telling them to do that. I hate using that as  
18 an example. I apologize, your Honor. But that's an  
19 example that if the governor wanted more authority,  
20 he could have gone to them and said hey, this is  
21 restricting me. I need more authority. I want you  
22 guys to do this. He certainly could have taken steps  
23 and have that taken care of.

24 I just think that the way this is  
25 worded -- and I understand, your Honor. I'm not



1     trying to minimize any emergency situation. You  
2     know, there's a lot of things going on in the world  
3     right now and this is a unique time, but that doesn't  
4     still afford someone the right to just violate --  
5     yes, he's the governor. Yes, he's the top official  
6     in the state, but he's still subject to  
7     constitutional challenges, and that's what we're  
8     looking at here. He's still required to abide by the  
9     laws. He's still required to abide by the  
10    constitutions. He still has those types of things  
11    that reign in what he can and cannot do.

12                    So I don't think that it's meant for  
13    him to be a dictator of Hawaii. I don't think that  
14    what the statutory scheme is intended to do -- I  
15    think it's structured to say here's what the people  
16    of Hawaii want and allow the governor to do -- to  
17    govern us.

18                    THE COURT: Okay. Thank you.

19                    Mr. McLean.

20                    MR. MC LEAN: Yes thank you, your  
21    Honor. Just very briefly, a couple of points if I  
22    can respond. First, I think it's really important to  
23    bear in mind that, you know, this is a motion to  
24    dismiss. It's focused on the face of the plaintiff's  
25    complaint. And, you know, we've heard a lot of

1 wide-ranging arguments, but I think a lot of them are  
2 not apparent from the face of the complaint itself,  
3 and so I do think it's important to bear that in  
4 mind.

5 So, for example, with respect to the  
6 particular quarantine powers set forth in 127A-13, I  
7 think your Honor is exactly right. It's important to  
8 reference also the powers that are set forth in  
9 127A-12 and elsewhere in the statute, but I think  
10 more broadly, that's simply not a challenge that's  
11 been alleged in the complaint, and so we feel that  
12 argument is not properly before the Court at this  
13 point.

14 And then I think more broadly, there's  
15 a sort of hypothetical that we heard a few times  
16 about well, could the governor order somebody, you  
17 know, tarred and feathered or issue an emergency  
18 proclamation, and I think that example is just  
19 completely different because here we have a statute  
20 127A, 127A-14, that specifically says the governor  
21 may declare a state of emergency. And we have a  
22 provision in 127A -- 127A(d) that -- 127A-14(d),  
23 rather -- excuse me -- that talks about the 60-day  
24 period, but there is a clear authorization to declare  
25 emergencies, and there is nothing that says and you

1 can only have one emergency.

2 And so here it's not that there's  
3 simply a suggestion that this is a new power that's  
4 nowhere to be found in the statute, it is  
5 specifically provided for in the statute that the  
6 governor may issue emergency proclamations, and  
7 there's nothing in the statute that says and the  
8 governor may only issue one emergency proclamation or  
9 can never issue an emergency proclamation 60 days  
10 after an underlying emergency has begun, so we can we  
11 think that is an important distinguishing factor.

12 And I think to pick up, again, on the  
13 point about the complaint, I mean, there are  
14 certainly claims that other plaintiffs have made with  
15 respect to, for example, the due process clause, the  
16 right to travel, equal protection. Those arguments  
17 again are not before this Court because they simply  
18 are not alleged in the complaint. So to the extent  
19 there's a focus on constitutional rights, in reading  
20 the first-amended complaint the only reference that  
21 appears, as far as I can tell, to constitutional  
22 rights is the due process clause in relation to the  
23 void for vagueness challenge.

24 So I think we just (inaudible)  
25 emphasize again that it's really the scope of the

1       allegations in the complaint that indicate the scope  
2       of the review at this point.  And unless your Honor  
3       has any other additional questions, I don't have  
4       anything further.

5                       THE COURT:  I'd just like you to  
6       quickly compare the Michigan statute with the Hawaii  
7       statute.

8                       MR. MC LEAN:  Absolutely, your Honor.  
9       The Michigan statute specifically says that the  
10      governor shall terminate an emergency proclamation  
11      after a certain period of time, and it provides -- it  
12      says if you want to have any kind of extension beyond  
13      that or any kind of anything beyond that, it  
14      essentially orders and it provides for a very  
15      particular way.  It essentially proscribes how the --  
16      how an extension is to happen, and that makes it very  
17      different from our statute.

18                      We certainly disagree with plaintiffs  
19      that the Michigan statute is less restrictive than  
20      the Hawaii statute.  In our view, the Michigan  
21      statute is much more restrictive because it doesn't  
22      just say you can issue an emergency proclamation and  
23      you can issue a separate or supplementary  
24      proclamation.  Rather, it says and the legislature  
25      must be involved if there is going to be any kind of

1 extension beyond this.

2 And so it's our position that by  
3 proscribing how an additional proclamation has to be  
4 issued, that makes it considerably more restrictive.  
5 And so it's clear that, I think, is a basis to why  
6 the decision is distinguishable. And we think that  
7 the Illinois decisions are more appropriate. And, of  
8 course, the most appropriate is Partel (phonetic)  
9 which considered this very statute as (inaudible).

10 THE COURT: All right. Thank you.

11 Anything else either side feels  
12 compelled to state for the record?

13 MS. BROADDUS: I have nothing further  
14 from the plaintiff, your Honor.

15 MR. MC LEAN: Nothing else, your Honor.

16 THE COURT: All right. Then I'd like  
17 to thank both counsel. I'm going to take this under  
18 advisement. You've been very helpful in responding  
19 to the questions that the Court has had and I'd like  
20 to basically mull over your responses to the Court's  
21 questions and incorporate that into the analysis that  
22 the Court is doing. You can expect you'll have a  
23 decision from the Court. It will be later this week  
24 okay.

25 MS. BROADDUS: Thank you.

1 THE COURT: Thank you, very much.

2 MR. MC LEAN: Thank you, your Honor.

3 MS. BROADDUS: Thank you, your Honor.

4 Have a great Tuesday.

5 THE COURT: Thank you. All right.

6 With that, court is adjourned.

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8 (At which time the proceedings were concluded.)

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C E R T I F I C A T E

I, Melissa Noble, a Court Reporter of the Circuit Court of the Second Circuit, State of Hawaii, do hereby certify that the foregoing pages, 1 through 47 inclusive, were transcribed to the best of my ability and comprise a full, true and correct transcript of the proceedings had in connection with the above-entitled cause

Dated this 15th day of March, 2021.

/s/ Melissa Noble, RPR, CSR 376

Melissa Noble, RPR, CSR 376  
State of Hawaii  
Official Court Reporter